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YUNITED STATES CIVIL SERVICE COMMISSION  
Washington 25, D. C.

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March 9, 1948

Memorandum No. 1

To All Executive Departments and Agencies

Subject: Effect of Proof of Membership or the Equivalent Thereof  
in Any Organization on So-Called Attorney General's List

In connection with the execution of the duties of each Loyalty Board, careful and controlling consideration is to be given to the provisions of Executive Order 9835, together with the instructions issued by the President on November 14, 1947, with respect to the effect of proof of membership or the equivalent thereof in any of the organizations listed in the so-called Attorney General's list.

It must be clearly understood that such membership in any particular organization is not, and must not be considered, as per se establishing disloyalty under the required test. Despite such membership, a Board might properly, upon a consideration of the entire record, find that the employee in question was not disloyal. As the President has stated, "Membership in an organization is simply one piece of evidence which may or may not be helpful in arriving at a conclusion as to the action which is to be taken in a particular case." Membership alone, therefore, is not of itself to be considered as conclusive, and Boards should clearly understand that their determinations, while taking the fact of membership into consideration, must still be made upon the entire record in the case.

Careful adherence by each Board to the rule thus established by the executive order and the President's direction is deemed essential, in order to effectuate the provisions of the executive order and particularly to assure uniformity in determination procedure throughout the authorized loyalty program.

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/s/  
Seth W. Richardson  
Chairman  
Loyalty Review Board